Town of Mansfield
FY 2014/15 Council Adopted Budget
Annual Town Meeting
May 13, 2014
<table>
<thead>
<tr>
<th>Fund</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>General Fund</td>
<td>$46,689,224</td>
</tr>
<tr>
<td>Town and MBOE</td>
<td>$36,643,304</td>
</tr>
<tr>
<td>Region 19 Contribution</td>
<td>$10,045,920</td>
</tr>
<tr>
<td>Capital &amp; Nonrecurring Fund</td>
<td>$2,044,600</td>
</tr>
<tr>
<td>Capital Fund</td>
<td>$6,599,020</td>
</tr>
</tbody>
</table>
FY ‘15 General Fund Revenues:
$46,689,224

- Taxes: $28,188,004 (60%)
- Intergovernmental: $17,493,080 (38%)
- Other: $1,008,140 (2%)
FY ‘15 Revenue Outlook – Grand List

• Grand List increases by 2.43% from $1,011,715,713 to $1,036,252,379

• Real estate increases by 2.2%

• Personal property increases by 10.4%

• Motor vehicle increases by 1.5%

• $383,906 generated in new revenue from Grand List growth (after tax abatement)
FY ‘14 Revenue Outlook – Storrs Center Revenues

• Storrs Center development is generating revenue for the General Fund
  • Storrs Center tax revenue lessens the burden on residential taxpayers to fund services

Mill rate without Storrs Center tax revenue – 28.39 mills
  1.6% tax increase

Mill rate with Storrs Center tax revenue - 27.95 mills
  No tax increase
Budget Timeline

• Per Town Charter
  • Town Council shall adopt a proposed budget by May 1\(^{st}\)
  • Annual Town Meeting shall be held on the second Tuesday in May – May 13\(^{th}\) 2014

• General Assembly adopted budget adjustments on May 4th with Town by Town estimates available on May 5th
FY ‘15 Revenue Outlook – Intergovernmental Revenues

• The budget as adopted by the Town Council on April 28th was based on the Appropriations Committee’s budget plus the Municipal Aid Adjustment as reflected in State Statutes. Due to concerns that these estimates would not hold because the State’s revenue projections were reflecting a shortfall, the following adjusted projected Intergovernmental Revenues were used:

  • PILOT funding of $6,762,610 - $420,000 less than the Appropriations Committee estimates; $444,820 more than the Governor’s proposed budget
  • Municipal Aid Adjustment of $312,770 – this reflects a 50% reduction from the current year
Impact of Intergovernmental Revenues

• On May 4, 2014 the General Assembly adopted midterm budget adjustments for FY 15 – a projected net increase of $573,770 over Council adopted estimates
  • Increased PILOT grant to $7,648,878 or $886,268 more than Council adopted
  • Eliminated Municipal Aid Adjustment for a reduction of $312,770 from Council adopted
• Council will review options for the use of additional revenues including but not limited to:
  • Contribution to Fund Balance
  • Tax Relief
  • Reinstatement of eliminated/reduced items
• Council will defer setting the mill rate
FY ’15 Fund Balance

Fund balance recommended by bonding agencies is 10-15% of General Fund budget. Long-term plan to increase contributions to Fund Balance to reach recommended levels. Budgeted Fund Balance for FY 14/15 totals $3,574,663, 7.5% of projected budget.
FY ‘15 General Fund Expenditures:
$46,689,224

MBOE: $21,048,884 (45%)
R 19: $557,270 (1%)
Public Safety: $2,872,830 (6%)
Town-wide: $2,660,870 (6%)
Other Uses: $2,332,365 (5%)
Gen. Gov't: $2,053,800 (4%)
Public Works: $1,584,960 (3%)
Community Svcs.: $3,532,325 (8%)
Community Dev.: $10,045,920 (22%)

Notes:
Town-wide includes employee benefits & insurance
General government includes energy costs
Other includes debt service and capital contribution
Doesn’t include fund balance contribution
## FY ‘15 General Fund Expenditures

<table>
<thead>
<tr>
<th></th>
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</tr>
</thead>
<tbody>
<tr>
<td>Town</td>
<td>$15,203,170</td>
<td>$15,594,420</td>
<td>$391,250</td>
<td>2.6%</td>
</tr>
<tr>
<td>MBOE</td>
<td>$20,688,160</td>
<td>$21,048,884</td>
<td>$360,724</td>
<td>1.7%</td>
</tr>
<tr>
<td>Region 19</td>
<td>$10,005,514</td>
<td>$10,045,920</td>
<td>$40,406</td>
<td>0.4%</td>
</tr>
<tr>
<td>General Fund Total</td>
<td>$45,896,844</td>
<td>$46,689,224</td>
<td>$792,380</td>
<td>1.7%</td>
</tr>
</tbody>
</table>
FY ‘15 Expenditure Trends

• $391,250 (2.6%) increase to Town
  • $144,050 increase for Resident Trooper Program
  • $176,860 increase in contingency (unsettled union contracts, unanticipated needs)
  • $150,290 increase for health insurance
  • $36,000 contribution to Cemetery Fund
  • $32,590 increase for firefighter staffing
  • $25,000 contribution to Property Tax Revaluation account
FY ‘15 Expenditure Trends

- $350,000 decrease in debt service
- $245,800 decrease in energy costs
- $360,724 (1.7%) increase to MBOE
  - Projected decrease in enrollment
  - Maintains district-approved class sizes
  - Maintains current instructional programs and proposes minimal new initiatives in light of budget constraints
- $40,406 (0.4%) increase to R19
  - Mansfield student enrollment decreases
  - Increase reflects Mansfield’s proportional share of the overall budget increase
FY ‘15 Mansfield Board of Education

• MBOE budget presented tonight: $21,048,884 – an increase of 1.74%
• Previous 5 yrs. MBOE proposed budget at 0%
• Original budget adopted by MBOE for 14-15 fiscal year was $21,175,314 - an increase of 2.35%
• Budget reduced by Town Council by $126,430
Prior 5 years

- Eliminated Asst. Superintendent
- Reduced technology budgets $90K each year
- Eliminated Minority Internship program
- Reduced supply budgets $55K each year
- Eliminated $20K contribution to school lunch program
Prior 5 years

- Negotiated salary freezes and increased premium cost share with every bargaining unit.
- Reduced total number of buses contracted for by two.
- Eliminated Coordinator of English Language Learning Services.
- Staffing reduced by 18.5 full time positions.
Prior 5 years

• Special Education – Significant $$ saved through keeping students in-district.
• Increase in MERS by over 100K per year
• Strategic use of reserve funds (medical insurance and special education)
New Mandates

• Common Core State Standards
• State mandated change to teacher/admin evaluations
• SRBI / RTI
• Smarter Balance Assessments
2014-15 MBOE Budget

• Reduces staffing levels by 6 positions:
  • 2 Teachers – 1 at MMS, 1 at Goodwin Elementary
  • 4 Paraprofessionals (2 Reg Ed and 2 Spec Ed)
• Eliminates 1 regular school bus
• Reduces mid-day Pre K bus from 2 to 1
FY ’15 Mansfield Board of Education

2014-15 MBOE Budget

• Leaves LA Coordinator (retirement) position vacant for 1 year
• Reduces district travel / mileage account
• Misc. smaller cuts
• Significant increase in medical insurance
• Small increase in staff salaries – offset by staffing reductions
Mansfield Board of Education
Expenditure trends

• Declining enrollment
• Capital Fund Budget includes security and technology improvements.
• Capital Fund Budget includes minimum facility repairs
• Future of maintaining 4 schools + inevitable cost increases?
  Reduced programs
  Increased class sizes
  Closing 1 school
<table>
<thead>
<tr>
<th>Year</th>
<th>Budget</th>
<th>Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>2009–10</td>
<td>$20,595,570</td>
<td>(-1.6%)</td>
</tr>
<tr>
<td>2010–11</td>
<td>$20,588,160</td>
<td>(-0.04%)</td>
</tr>
<tr>
<td>2011–12</td>
<td>$20,588,160</td>
<td>0%</td>
</tr>
<tr>
<td>2012–13</td>
<td>$20,588,160</td>
<td>0%</td>
</tr>
<tr>
<td>2013–14</td>
<td>$20,688,160</td>
<td>+0.49%</td>
</tr>
<tr>
<td>2014–15</td>
<td>$21,048,884</td>
<td>+1.74%</td>
</tr>
</tbody>
</table>
FY ‘15 Capital & Non-Recurring Fund: $2,044,600

- **Anticipated Revenues:**
  - General Fund Contribution, $1,529,880
  - Ambulance Service Fees, $300,000
  - Pequot/Mohegan Grant, $232,980

- **Planned uses:**
  - Transfer to Capital Fund, $1,823,600
  - Management Services Fund technology replacement, $185,000
  - Compensated Absences Fund, $36,000

- **Maintains effort to discontinue use of CNR Fund for recurring and non-capital expenditures**
  - $25,000 contribution to fund property revaluation moved to General Fund
## Capital Fund Revenues: $6,599,020

<table>
<thead>
<tr>
<th>FY 14/15 Capital Budget Revenues</th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Bonds</td>
<td>$4,000,000</td>
<td>60.6%</td>
</tr>
<tr>
<td>CNR Transfer In$^1$</td>
<td>$1,823,600</td>
<td>27.6%</td>
</tr>
<tr>
<td>Town Aid Road Grant</td>
<td>$242,000</td>
<td>3.7%</td>
</tr>
<tr>
<td>Federal and State Grants</td>
<td>$233,530</td>
<td>3.6%</td>
</tr>
<tr>
<td>LOCIP Grant</td>
<td>$192,490</td>
<td>2.9%</td>
</tr>
<tr>
<td>Other$^2$</td>
<td>$107,400</td>
<td>1.6%</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>$6,599,020</strong></td>
<td><strong>100%</strong></td>
</tr>
</tbody>
</table>

$^1$Includes General Fund contribution to capital, ambulance service fees.

$^2$Includes revenues from Parks and Recreation Fund, Management Services Fund and Storrs Center Reserve
FY ‘15 Capital Fund Expenditures: $6,599,020

<table>
<thead>
<tr>
<th>FY 14/15 Capital Budget Expenditures</th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Community Development</td>
<td>$4,495,320</td>
<td>68.1%</td>
</tr>
<tr>
<td>Public Works</td>
<td>$754,500</td>
<td>11.4%</td>
</tr>
<tr>
<td>Public Safety</td>
<td>$506,000</td>
<td>7.7%</td>
</tr>
<tr>
<td>Facilities Management</td>
<td>$420,000</td>
<td>6.4%</td>
</tr>
<tr>
<td>Education</td>
<td>$200,000</td>
<td>3.0%</td>
</tr>
<tr>
<td>Community Services</td>
<td>$128,200</td>
<td>2.0%</td>
</tr>
<tr>
<td>General Government</td>
<td>$95,000</td>
<td>1.4%</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>$6,599,020</strong></td>
<td><strong>100%</strong></td>
</tr>
</tbody>
</table>
Capital Fund Major Projects

- Four Corners Sewer/Water System, $4,000,000
- Transportation projects (roads, bridges, walkways, drainage), $463,500
- Public safety replacement equipment, $389,000
- HUD Community Challenge Planning Grant, $206,720
- Public works replacement equipment, $206,000
- Facilities improvements at schools, $200,000
- Information technology equipment for schools, $200,000
- Parks and recreation uses, $128,200
Capital Fund

General Fund Contribution to Capital – Baseline Needs v. Actual and Projected Contributions

<table>
<thead>
<tr>
<th>Year</th>
<th>General Fund Contribution to Capital</th>
<th>Base Needs</th>
</tr>
</thead>
<tbody>
<tr>
<td>05/06</td>
<td>$1,529,880</td>
<td>$0</td>
</tr>
<tr>
<td>06/07</td>
<td>$1,650,000</td>
<td>$0</td>
</tr>
<tr>
<td>07/08</td>
<td>$1,650,000</td>
<td>$0</td>
</tr>
<tr>
<td>08/09</td>
<td>$1,650,000</td>
<td>$0</td>
</tr>
<tr>
<td>09/10</td>
<td>$1,650,000</td>
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<tr>
<td>10/11</td>
<td>$1,650,000</td>
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<td>11/12</td>
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<tr>
<td>12/13</td>
<td>$1,650,000</td>
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<tr>
<td>13/14</td>
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<tr>
<td>14/15</td>
<td>$1,650,000</td>
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<tr>
<td>15/16</td>
<td>$1,650,000</td>
<td>$0</td>
</tr>
<tr>
<td>16/17</td>
<td>$1,650,000</td>
<td>$0</td>
</tr>
<tr>
<td>17/18</td>
<td>$1,650,000</td>
<td>$0</td>
</tr>
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</table>
Impact on Taxpayer

Sample Tax Impact
On a Median Valued Home

<table>
<thead>
<tr>
<th>Description</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Current Valuation</td>
<td>$169,900</td>
</tr>
<tr>
<td>Proposed Taxes</td>
<td>$4,749</td>
</tr>
<tr>
<td>Current Taxes</td>
<td>$4,749</td>
</tr>
<tr>
<td>Tax Increase</td>
<td>$0</td>
</tr>
<tr>
<td>Percentage Increase</td>
<td>0%</td>
</tr>
</tbody>
</table>

No Mill Rate increase – remains 27.95 mills

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1Median home price, 100% of assessed value is $242,700. $169,900 reflects 70% of assessed value.
# Impact on Taxpayer

## Where do the Tax Dollars Go?

<table>
<thead>
<tr>
<th>Category</th>
<th>Amount</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Education</td>
<td>$3,163</td>
<td>66.6%</td>
</tr>
<tr>
<td>Public Safety</td>
<td>$ 359</td>
<td>7.6%</td>
</tr>
<tr>
<td>Town-wide</td>
<td>$ 292</td>
<td>6.1%</td>
</tr>
<tr>
<td>Government Operation</td>
<td>$ 237</td>
<td>5.0%</td>
</tr>
<tr>
<td>Other Financing Uses</td>
<td>$ 270</td>
<td>5.7%</td>
</tr>
<tr>
<td>Public Works</td>
<td>$ 209</td>
<td>4.4%</td>
</tr>
<tr>
<td>Community Services</td>
<td>$ 161</td>
<td>3.4%</td>
</tr>
<tr>
<td>Community Development</td>
<td>$  58</td>
<td>1.2%</td>
</tr>
<tr>
<td>Fund Balance Reserve</td>
<td>$   0</td>
<td>0.0%</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>$4,749</strong></td>
<td><strong>100%</strong></td>
</tr>
</tbody>
</table>
Budget Summary

• FY 14/15 Proposed Budget
  • 1.7% increase in General Fund expenditures
  • No tax increase needed

• Responsible budget
  • Funds current services
  • Advances Council goals and initiatives
  • Capital contribution provides long-term financial benefits to the Town and its taxpayers
Voting on Programs

- Ability to increase or decrease program expenditures

- What is a program?
  - Program based budget
    - Budgets established by program such as Police, Youth Services, Library
    - Program budgets will be clearly presented in the materials for Town meeting
    - Program budgets are currently reflected in the proposed budget document
    - Program budgets can be found on pages 21 - 24
RESOLVED: That the proposed General Fund Budget for the Town of Mansfield for fiscal year July 1, 2014 to June 30, 2015 in the amount of $36,643,304 which proposed budget was adopted by the Council on April 28, 2014, be adopted and that the sums estimated and set forth in said budget be appropriated for the purpose indicated.
RESOLVED: That in accordance with Connecticut General Statutes Section 10-51, the proportionate share for the Town of Mansfield of the annual budget for Regional School District No. 19 shall be added to the General Fund Budget appropriation for the Town of Mansfield for fiscal year July 1, 2014 to June 30, 2015 and said sums shall be paid by the Town to the Regional School District as they become available.
RESOLVED: That the proposed Capital Projects Budget for fiscal year July 1, 2014 to June 30, 2015 in the amount of $6,599,020 be adopted provided that the portion proposed to be funded by bonds or notes shall, at the appropriate times, be introduced for action by the Town Council subject to a vote by referendum as required by Section 407 of the Town Charter.
RESOLVED: That the proposed Capital and Non-Recurring Reserve Fund Budget for fiscal year July 1, 2014 to June 30, 2015 in the amount of $2,044,600 be adopted.